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July 31, 1940

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SUBJECT: Directive to Joint Army-Navy Committee

TO: MEMBERS OF THE COMMITTEE: Lieutenant Earle F. Cook, USA
Lieutenant Robert E. Schukraft, USA

Lt. Commander E.R. Gardner, USN
Lieutenant J. A. Greenwald, USN

PURPOSE OF THE COMMITTEE:

1. To investigate the practicablility of dividing all intercept traffic of desired types between the Army and Navy by a method suggested by General Mauborgne - i.e., the distribution will be based on the assignment of individual transmitting stations to be intercepted by each service and the traffic then intercepted to be worked on by the particular service which intercepted it. For the purpose of this study a preliminary survey will be made. See Paragraph 4 on "Points to be Considered" below.

2. To investigate the practicability of pooling all traffic as intercepted by the two services, and a practical method of making an equitable division of this traffic for translation purposes.

3. To investigate any other practical means by which the division of traffic between the Army and Navy may be divided in an equitable fashion.

4. To make recommendations on each of the plans considered:

Points to be Considered:

In connection with the study of this committee, the following points should be considered:

a Present status of interception for non-military traffic - German, Japanese, Italian, Russian, Mexican, Chinese stations.

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b In the division on transmitter station or circuit intercept basis, report is specifically desired on the following:

For each circuit or transmitting station:-

(1) Name of intercept stations;

(2) Hours covered;

(3) Percentage of diplomatic traffic of desired type intercepted;

(4) Equipment used for purpose;

(5) Number of operators detailed for this purpose;

(6) What stations of Army and Navy are best able to intercept the stations or circuits from the point of view of:

(a) Geographical location;

(b) Equipment and personnel.

c In each plan, consideration should be given as to the disposition of diplomatic traffic of other nationals than Japanese, and of the Japanese Military and Naval Attache traffic.

d Only essentials will be embodied in the final report. All details and supporting evidence will be contained in appendices thereto.

e In any plan studied, consideration should be given to the practicability of eliminating as much duplication of effort as is possible.

PRIORITY OF STUDY:

1. The Committee will give priority to this study with first priority on "First Mission" assigned (General Mauborgne's plan).

L. F. Safford
Commander, U. S. Navy.

S. B. Akin,
Colonel, Signal Corps.

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MEMORANDUM FOR ADMIRAL NOYES.

1. It is recommended that Interception and Decryption of foreign traffic be divided between the Army and the Navy as follows:

Interception

Army	Navy
Japanese Army	Japanese Navy
German Army	German Navy
Italian Army	Italian Navy
Mexican Army	Russian Navy
South American Army	"International" (Commercial) Circuits
Russian Army	
"International" (Commercial) Circuits	

Note: The station and circuit assignments of the Army and Navy intercept stations should be maintained as at present. As soon as a study can be made of more effective circuit coverages of the intercept stations of the two services a decision will be made as to intercept station assignments

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Decryption

ARMY	Navy
Japanese Army	Japanese Navy
German Army	Japanese Diplomatic (all systems)
German Diplomatic (all systems)	German Navy
Italian Army	Italian Navy
Italian Diplomatic (all systems)	Russian Navy
Russian Army	Russian Diplomatic (all systems)
Mexican Army	South American Navies
Mexican Diplomatic (all systems)	
South American Armies	
South American Diplomatic (all systems)	

2. If General Mauborgne will not agree to the Navy decrypting and translating all Japanese Diplomatic messages, the most efficient arrangement would be to turn them all over to the Army.

3. If the above alternative is not satisfactory, and there is to be a division of Japanese diplomatic systems, the most efficient division is as follows:

Army	Navy
"A"- Machine "B"- Machine	"K" - Systems "J" - Systems New 5-letter code "LA" and miscellaneous "secondary" systems

/s/ L. F. Safford
L. F. SAFFORD,
Op-20-G.